

**UNITED STATES DISTRICT COURT  
DISTRICT OF MINNESOTA**

Securities and Exchange Commission,

Plaintiff,

v.

John W. Lawton, Paramount Partners, LP,  
and Crossroad Capital Management, LLC,

Defendants,

and

Candace Banbury, Terry Banbury, Carole  
Christianson, Mark Christianson, John L.  
Lawton, Jr., LouAnn C. Lawton, Robert D.  
Lawton, William G. Lawton, and Susan Stein,

Intervenors.<sup>1</sup>

**MEMORANDUM OPINION  
AND ORDER**

Civil No. 09-368 ADM/AJB

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Lonnie F. Bryan, Esq., United States Attorney's Office, Minneapolis, MN, on behalf of the  
Securities and Exchange Commission.

Michael L. Puklich, Esq., Neaton & Puklich, PLLP, Chanhassen, MN, on behalf of 35 investors.

John W. Lawton, pro se.

LouAnn C. Lawton, Esq., Cable, WI, on behalf of Intervenors.

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**I. INTRODUCTION**

On May 22, 2013, the undersigned United States District Judge heard oral argument on  
Plaintiff Securities and Exchange Commission's (SEC) Motion for Disbursement of Registry

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<sup>1</sup> As discussed below, the Court denies the Intervenors' request to intervene, finding their request both procedurally and substantively unfounded. References to this group of persons as the "Intervenors" herein is for ease of reference only.

[Docket No. 117]. A group of victim investors join in support of the SEC's Motion for Disbursement. See Mem. Supp. Disbursement [Docket No. 126]. After the hearing, the nine above-named Intervenorors (the "Intervenorors") moved to intervene, requesting the Court order an independent accounting and grant them a share of the Seized Assets. For the reasons stated herein, the SEC's motion for disbursement is granted, and the Intervenorors' request to intervene is denied.

## **II. BACKGROUND**

The facts of this case have been discussed in the Court's prior orders. See Order, Feb. 7, 2011 [Docket No. 79]. In summary, Defendant John W. Lawton ("Lawton") began managing a hedge fund through Crossroad Capital Management, LLC, an investment advisory firm that later became known as Paramount Partners, LP. Compl. [Docket No. 1] ¶¶ 1, 14-15. Both companies were later named as defendants in this civil action. Several dozen investors invested money through Defendants, and ultimately lost the majority of their invested funds. See generally id.

In February 2009, the SEC initiated this civil action against Defendants, alleging securities violations pertaining to conduct that occurred between 2001 and 2009. Thereafter, a Temporary Restraining Order [Docket No. 13] and later a preliminary injunction [Docket No. 21] were issued which froze Defendants' assets, including funds in the amount of about \$1.5 million (the "Seized Assets"). The Court ultimately issued a permanent injunction, with Lawton's consent, which prohibited Defendants from future violations of federal securities laws. The injunction also continued the hold on the Seized Assets. Order, July 13, 2009 [Docket No. 34].

In October 2009, the United States Attorney's Office initiated a parallel criminal action

against Lawton, bringing charges in connection with his scheme to defraud investors [Crim. Docket No. 1].<sup>2</sup> Unlike the civil action, the criminal case pertained only to Lawton's conduct from 2006 to 2009. Lawton pled guilty to the charges. See Tr. Change of Plea Hr'g [Crim. Docket No. 18].

Prior to Lawton's sentencing, nine investors, the Intervenors in this case, withdrew their victim impact statements. By doing so, the Intervenors withdrew their intent to be considered Lawton's victims in an effort to reduce Lawton's sentence under the United States Sentencing Guidelines (the "Guidelines"). See Def.'s Position Sent. Factors [Crim. Docket No. 42] at 9. The Guidelines dictate a two level offense increase for a crime of fraud or deceit involving 10 or more victims and a four point increase for an offense involving 50 or more victims. U.S. Sent. Guidelines Manual § 2B1.1. In this case, the Defrauded Investors and the Intervenors originally combined to form a group of 57 victims. After the nine Intervenors withdrew as victims, Judge Magnuson held the additional two point enhancement for 50 or more victims was not applicable to Lawton's sentence. See Sentencing Hr'g Tr. [Crim. Docket No. 63] at 3; Def.'s Position Sent. Factors at 7-9.

At the sentencing hearing on October 6, 2010, it appears at least four of the Intervenors made mitigating sentencing statements to the sentencing judge. See Sentencing Hr'g Tr. at 14-22. In each of their statements, these Intervenors affirmatively denied being victimized by Lawton, and further stated that Lawton had engaged in no wrongdoing whatsoever. See id. Judge Magnuson sentenced Lawton to 70 months' imprisonment, and calculated restitution in

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<sup>2</sup> United States v. Lawton, Crim. No. 09-319. Citations to this action will use the format "Crim. Docket No.".

the amount of \$8,586,768.18. However, the judge anticipated that the Seized Assets in this action would also be distributed to Lawton's victims on a pro rata basis. He thus reduced the criminal restitution judgment by the amount of the Seized Assets, resulting in a restitution amount of \$7,091,230.75. Order, Oct. 19, 2010 [Crim. Docket No. 59].

On February 7, 2011, after the resolution of the criminal case against Lawton, the Court in this action ordered Defendants to disgorge approximately \$3.8 million in ill-gotten gains and civil penalties. Order, Feb. 7, 2011. Defendants appealed the Order, and the Eighth Circuit Court of Appeals affirmed. SEC v. Lawton, 449 F. App'x 555 (8th Cir. 2012).

On April 10, 2013, the SEC filed the present motion seeking disbursement of the Seized Assets from the Clerk of Court's Registry (the "Registry") pursuant to the Court's disgorgement order. As discussed below, the SEC requests that the funds be distributed on a pro rata basis among the 48 investors defrauded by Lawton between 2001 and 2009 (the "Defrauded Investors")—a group that does not include the Intervenor. The SEC informed the Defrauded Investors of this proposed distribution, and none objected. Loken Decl. [Docket No. 119] ¶¶ 3-6. Shortly after the SEC filed this motion, Lawton filed a pro se "Motion for Summary Judgment" [Docket No. 124] in which he did not seek summary judgment but instead argued the Intervenor should also be entitled to pro rata shares of the Seized Assets.

At the hearing on these motions, LouAnn Lawton appeared on behalf of both Lawton and the Intervenor. The Court noted a potential conflict of interest in representing both Lawton and persons seeking recovery from Defendants' frozen assets. As a result, LouAnn Lawton was given until June 4, 2013, to resolve the potential conflict, make a formal appearance, and file a memorandum regarding disbursement. On June 3, 2013, Lawton withdrew his Motion for

Summary Judgment [Docket No. 129]. On June 12, 2013, LouAnn Lawton filed a formal appearance on behalf of the Intervenor. No longer representing Lawton, she also filed a “Complaint in Intervention,” along with a supporting memorandum [Docket Nos. 131, 133].

### **III. DISCUSSION**

#### **A. Disgorgement and Disbursement**

District courts have broad equitable powers in remedying violations of the Securities Exchange Act. See SEC v. Wang, 944 F.2d 80, 85 (2d Cir. 1991) (citations omitted). One available remedy is disgorgement, a form of relief intended to deprive the violator of his ill-gotten gains. See SEC v. Fischbach Corp., 133 F.3d 170, 175 (2d Cir. 1997) (citation omitted); SEC v. Ridenour, 913 F.2d 515, 517 (8th Cir. 1990) (citation omitted). Disgorgement primarily seeks to deter other would-be securities laws violators. Fishbach, 133 F.3d at 175. And, “[a]lthough disgorged funds may often go to compensate securities fraud victims for their losses, such compensation is a distinctly secondary goal.” Id. at 175-76 (citing SEC v. Commonwealth Chem. Sec., Inc., 574 F.2d 90, 102 (2d Cir. 1978)). After a court orders disgorgement, “it remains within the court’s discretion to determine how and to whom the money will be distributed, and the district court’s distribution plan will not be disturbed on appeal unless that discretion has been abused.” Id. at 175 (citations omitted).

#### **B. The Intervenor’s Claim to Seized Assets**

The Intervenor argues the SEC’s proposed distribution wrongfully deprives them of their rights to a share of the Seized Assets. The Seized Assets, the Intervenor argues, are funds invested with Defendants by both the Defrauded Investors and the Intervenor. Returning this money to the Defrauded Investors alone deprives the Intervenor of due process and their rights

to a share of the invested funds. Such a disbursement would “arbitrarily punish” the Intervenor for taking the position that they were not victims. See Intervenor’s Mem. [Docket No. 133] at 3. The Intervenor also argue the SEC failed to provide them with adequate notice of its proposed distribution, as they received notice of the proposal only when served with the SEC’s motion for disbursement. As a result, the Intervenor request that the Court order an independent accounting of the Seized Assets and divide the funds among both the Defrauded Investors and the Intervenor.

The SEC responds that its proposed disbursement is fair. First, the SEC argues the Intervenor’s “Complaint in Intervention” is untimely and lacks merit.<sup>3</sup> Second, the SEC argues the Intervenor affirmatively chose to revoke their status as Lawton’s victims, and thus should not share in funds intended to compensate those victimized by Lawton’s fraud. In support of this second argument, the SEC notes Judge Magnuson, in reliance on the Intervenor’s actions, did not count them as victims in the criminal case and thus did not include them as part of his restitution order. The SEC also argues the Intervenor received sufficient due process in that they received notice and were able to respond to the present motion for disbursement.

In the context of federal securities law violations, disgorgement, unlike restitution, is not a remedy intended to make investors whole. Nor is the distribution of disgorged funds to victims required by law. See SEC v. Tome, 833 F.2d 1086, 1096 (2d Cir. 1987). In some instances, courts have declined to return any ill-gotten gains to victims when practicality or fairness have

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<sup>3</sup> The SEC is correct that the Intervenor’s request to intervene raises serious procedural concerns and is also untimely. Any one of the raised issues could by itself be fatal to the Intervenor’s request. However, because this motion arises in an equitable context, and because the Court ultimately concludes the Intervenor’s request lacks merit, the Court will consider the Intervenor’s argument on the fairness of the proposed disbursement of disgorged funds.

warranted it. See, e.g., SEC v. Lorin, 869 F. Supp. 1117, 1129 (S.D.N.Y. 1994). In Lorin, the court held “disgorged proceeds can very well end up in the United States Treasury, for example, (1) where numerous victims suffered relatively small amounts thereby making distribution of the disgorged proceeds to them impractical . . . ; (2) where the victims cannot be identified . . . ; and (3) where there are no victims entitled to damages . . . .” Id. (citations omitted). After ordering disgorgement, the court should only return funds to the victims of the violation where such a distribution serves equity. See Fischbach, 133 F.3d at 176 (affirming denial of disgorged funds to a potential victim of securities fraud because it would result in undeserved windfall).

As the decisions cited above indicate, the Intervenor’s misunderstand their position. Defendants were specifically ordered to disgorge the funds they awarded themselves as part of Lawton’s investment scheme so as to prevent unjust enrichment. Order at 6-9, Feb. 7, 2011. Even assuming the Intervenor’s have timely and properly raised their proposed intervention, they do not have any right to—or property interest in—the Seized Assets. As a result, it is not clear how the Intervenor’s could be deprived of due process or any other Constitutional right by virtue of the disbursement of the disgorged funds. Similarly, the Intervenor’s had no recognized right to make such objections, though they have now had the opportunity to make equitable arguments.

Viewed on the merits, the Intervenor’s’ request must be denied because the Intervenor’s made a concerted effort to convince Judge Magnuson that they were not victims. The Intervenor’s went so far as to state on the record that Lawton had committed no wrongdoing, and that the investors had lost their investments due only to the economic recession. Sentencing Hr’g Tr. at 14-22. The sentencing court and the Government relied on these representations, and Lawton obtained a lower offense level calculation as a result. But now that Lawton’s sentence is

final, the Intervenor claim to be Lawton's victims and seek a share of funds in which they had previously disclaimed any interest.<sup>4</sup>

In the parlance of equity, that is unfair. Granting the Intervenor's request would reward them for saying whatever served their interests at the moment, regardless of the truth, and it would deprive the Defrauded Investors, undisputedly Lawton's victims, of a portion of their recovery. Significantly, Lawton first argued for the Intervenor's interests in his Motion for Summary Judgment, and LouAnn Lawton then argued for Lawton's interests at the hearing in this matter. Clearly, Lawton's and the Intervenor's interests were openly aligned as little as a month ago. Thus, disbursing funds to the Intervenor might actually contravene the purposes behind disgorgement. The Intervenor's request will thus be denied.

### **C. Disbursement to Defrauded Investors**

The SEC proposes distributing the Seized Assets to the Defrauded Investors on a pro rata basis according to each victim's investment. The specific distributions to the 48 Defrauded Investors are outlined in the SEC's exhibit. See Loken Decl. Ex. A. This distribution includes Tom Weekly, an investor whose losses span from 2002 to 2009. Id. The SEC argues that this proposed distribution most fairly compensates victims, including Weekly, who all lost much more money than they will receive from the Seized Assets. The SEC notified each Defrauded Investor of the proposed plan, and none objected. Loken Decl. ¶¶ 3-6.

The Seized Assets will be disbursed as proposed by the SEC. The Court previously

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<sup>4</sup> At Lawton's sentencing hearing, LouAnn Lawton, an Intervenor, counsel for the Intervenor, and Lawton's stepmother, said, "We know the truth. We know no money was stolen. There is no money to disgorge." Sentencing Hr'g Tr. at 21. Three other Intervenor made comparable statements.



noted some ambiguity in the Complaint regarding when Lawton's securities law violations began, with the Complaint potentially alleging violations dating as far back as 2001. However, because Lawton himself admitted to engaging in securities law violations since at least 2006, the Court limited its disgorgement order to transfers made between 2006 and 2009, when Lawton's scheme collapsed. Order at 7, Feb. 7, 2011. The SEC argues that Weekly should receive a share of the Seized Assets that account for the investments he made both before 2006 and after 2006, as to do otherwise would unfairly deny him recovery for his losses. The Court agrees. The primary goal of the disgorgement was to deprive Defendants of their ill-gotten gains. With that goal having been accomplished, the SEC's proposed plan now serves the equitable, secondary goal of compensating Defendants' victims, a group to which Weekly undisputedly belongs. That Weekly suffered losses prior to 2006 does not change this equation.

As a final note, the SEC observes that the Seized Assets have earned interest while held in the Registry. Because Judge Magnuson reduced the criminal restitution award by the amount of the Seized Assets, the SEC observes that the restitution award should be further reduced by the amount of interest earned by the Seized Assets. The SEC and/or the United States Attorney's Office is directed to draft a proposed amended restitution order to this effect and submit it to Judge Magnuson.

#### IV. CONCLUSION

Based on the foregoing, and all the files, records and proceedings herein, **IT IS**  
**HEREBY ORDERED** that:

1. Lawton's Motion for Summary Judgment [Docket No. 124] is **WITHDRAWN**.
2. The Intervenor's Complaint in Intervention [Docket No. 131] is **DENIED**.
3. The SEC's Motion for Disbursement [Docket No. 117] is **GRANTED**.
4. The Clerk of Courts shall disburse the Seized Assets held in the Registry in this case in cooperation with the SEC, to effectuate the distribution plan outlined by the SEC in Exhibit A to the Loken Declaration [Docket No. 119].
5. The SEC or United States Attorney's Office shall seek an amended restitution order from Judge Magnuson as discussed in this Order.

BY THE COURT:

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s/Ann D. Montgomery  
ANN D. MONTGOMERY  
U.S. DISTRICT JUDGE

Dated: June 28, 2013.